5th EPWP Summit

EPWP Governance Structures

15 November 2016





EXPANDED PUBLIC WORKS PROGRAMME



Content of the Presentation

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- **Clarification of EPWP coordination roles**
- Institutional Arrangements for EPWP Phase 3
- **EPWP** Protocol Agreements
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What is the scope of coordination within EPWP?





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EPWP Sectors

- EPWP is a cross-cutting programme, consisting of four (4) sectors i.e.
 - Infrastructure
 - Social
 - Environment and Culture
 - Non-state sector (introduced in Phase 2)
- As per the EPWP Logical Framework (2004), the overall coordination of the programme is done by the Department of Public Works. Each of the sector plans are coordinated by lead departments. Hence, a key linkage across all the sectors is the sector plans. The sector leads are as follows:
 - Infrastructure: Department of Public Works
 - Social: Department of Social Development
 - Environment and Culture: Department of Environmental Affairs
 - Non-state sector: Department of Public Works



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EPWP participating public bodies across sectors/spheres

EPWP participating public bodies across sectors/spheres					
Public	Infrastructure Sector	E&C Sector	Social Sector	NSS Sector	
Bodies					
National level	Public Works	 Agriculture, Forestry and Fisheries Environmental Affairs Mineral Resources Tourism 	Public Works	 Public Works Cooperative Governance and Traditional Affairs 	
		Public Works			
Provincial level	 Cooperative Governance and Traditional Affairs Education Health Human Settlement Roads Public Works/ Infrastructure Sports, Arts &Culture Transport Social 	 Economic Development Education Environmental Affairs and Nature Conservation Rural Development and Land Reform Cooperative Governance and Traditional Affairs Tourism/Cultural Affairs Sports, Arts &Culture Public Works/ Infrastructure 	 Community Safety Education Health Public Works/ Infrastructure Social Development Sports, Arts &Culture Transport 		
Local	Development	257 municipalit	ties		
sphere					







EPWP programmes across sectors/spheres

	EPWP programmes across sectors/spheres						
Public	Infrastructure Sector	Social Sector	NSS Sector				
Bodies							
National level	 Contractor Development Large Projects (exceeding R30 mil) 	 Coastal Management 'Parks and Beautification Sustainable Land Based 	 Community Safety Programme Mass Literacy Programme 	 Non-Profit Programme Community Work 			
	 SOE Projects National Youth Service 	 Livelihoods Tourism and Creative Industries Waste Management 	 Expansion Programmes 	Programme			
Provincial level	 Contractor Development Large Projects (exceeding R30 mil) SOE Projects National Youth Service Provincial Infrastructure (Non-Roads) Provincial Roads 	 Coastal Management Parks and Beautification Sustainable Land Based Livelihoods Sustainable Energy Tourism and Creative 	 Development Home Based Community Care Mass Participation Programme National School Nutrition Programme Expansion Programmes Malaria Control 				
Local Sphere	 Variety of projects based 	d on the above programme	_				



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No of Projects per sphere of Government

No of Projects Reported per sector/sphere	2016/2017	2015/16	2014/15	2013/14
Infrastructure	2 936	3 839	7 035	6 312
National	172	163	317	355
Provincial	1 499	1 769	2 891	2 504
Local	1 415	1 907	3 827	3 453
E&C	2 248	2 619	3 377	3 232
National	921	1 053	1 139	1 072
Provincial	539	614	768	859
Local	788	952	1 470	1 301
Social	3 033	3 409	4 927	6 655
National	8	11	10	10
Provincial	2 526	2 894	4 418	6 391
Local	499	504	499	254
NSS	561	602	497	487
Total Projects reported	8 778	10 469	15 836	16 686





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Clarification of EPWP coordination roles





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National Coordination: Minister of Public Works

National Coordination: Political Level

- □ The Minister of Public Works mandated by Cabinet to champion the EPWP.
- Provide leadership on the policy, design and implementation of the EPWP.
- Report to the Cabinet and to the PEP- IMC on progress in implementing the EPWP and achieving the EPWP targets.
- Mobilise political leadership at national, provincial and local spheres to ensure the effective implementation of the EPWP in these spheres.
- Ensure that the National Department of Public Works receives the resources necessary and sufficient to enable it to provide technical support to participating Public Bodies, monitor the implementation of the EPWP and evaluate the impact of the EPWP.







National Coordination: Department of Public Works

National Coordination: Technical Level

- The overall co-ordination of the programme is done by an EPWP Branch in the Department of Public Works, which is headed by a Deputy Director-General.
- Providing guidelines and frameworks on the implementation EPWP in general and sector programmes specifically.
- The Technical Secretariat of the PEP-IMC that is responsible to coordinate and ensure buy-in for the implementation of the EPWP across all spheres of government and state-owned entities;
- Creating coordination mechanisms under EPWP that link to structures, at all spheres of government.
- Coordinating and supporting the implementation of the EPWP;
- Developing the funding frameworks, conditions and mechanisms for the EPWP;
- Advising and reporting to the Minister on all aspects of the EPWP;
- Providing technical support to participating Municipalities.







National Coordination: Lead Sector Departments

National Coordination: Technical Level

- Championing the EPWP in the sector
- Liaison with other departments and stakeholders in the sector
- In consultation with the other public bodies in the sector, producing a sectoral plan to:
 - Identify areas for expansion of EPWP approaches
 - Set targets for expansion
 - Describe how the expansion is going to be achieved
 - Facilitating the meeting of common needs in the sector (e.g. sectoral training and qualifications frameworks, sectoral guidelines)
 - Monitoring implementation against the sectoral plan
 - Producing sectoral progress reports for the DPW.







Provincial Coordination: Political Level

The Premier provides leadership and direction on the implementation of the EPWP in the province. Appoints a Member of the Executive Committee (MECs) to coordinate and lead the EPWP in the Province.

Provincial Coordination: Provincial Departments of Public Works

- EPWP Units within the Provincial Departments of Public Works provides the overall coordination.
- Responsible to mobilise other Provincial Departments as well as municipalities in the Province to ensure EPWP performance.
- Ensure reporting of the EPWP in the Province.
- Develop implementation strategies in-line with policy prescripts across the sectors, with the support of NDPW.
- Oversee and sign-off of data within the province and develop reports for the Provincial Cabinet and for the MinMECs.







EPWP Provincial Coordination...2

Provincial Coordination: Provincial Departments of Public Works

- Highlight best practice, assist municipalities to establish structures and ensure that EPWP policy discussions filter to municipalities and provide feedback to municipalities on challenges.
- Ensure that all the provincial public bodies implement EPWP and report WOs created.
- Ensure that EPWP in the province is aligned to key policies and strategies in the province.
- Represent the province on key provincial and national strategic forums regarding EPWP.
- Provide technical support to provincial departments and municipalities.
- □ These Units are either lead by Chief Directors or Directors.







EPWP Municipal Coordination...1

Municipal Coordination: Executive Mayor/Mayor

- The Executive/Mayor provides leadership and direction on the implementation of the EPWP in the municipality.
- Appoints Mayoral Committee (MMC) to champion and lead the EPWP in the Municipality.

Municipal Coordination: Technical Level

- The MM appoints the Executive/Director and or delegate functions of the coordination of EPWP to a particular Unit.
- Ensure that the Municipality meets the targets.
- Ensure that a dedicated capacity (human and institutional) is established within the municipality to implement, monitor and report the progress in line with EPWP requirements for reporting.
- Ensure the effective coordination and monitor the implementation of the EPWP within the Municipality.
- Ensure that the Municipal departments incorporates EPWP targets into their programme plans.





EPWP Municipal Coordination...2

Municipal Coordination: Executive Mayor/Mayor

- Ensure that the EPWP is incorporated in the Integrated Development Plan of the Municipality.
- Ensure that the Municipal's EPWP targets are incorporated in the performance agreements and scorecards of senior officials responsible for implementing the EPWP within Municipality.
- Report on implementation of the EPWP by the Municipality and progress in contributing to the overall achievements of the EPWP targets in the Mayor's speeches at key strategic platforms such as PEP - IMC, Provincial Steering Committee meetings and EPWP District Forum meetings.
- Ensure that all the EPWP Projects are branded and compliant to the EPWP Corporate Identity Manual.
- Report on the implementation of the EPWP within the jurisdiction of the Municipality to the MUNIMEC.
- Promote the training of EPWP beneficiaries participating and the Programme and ensure that a percentage from project budget is set-aside for training.





Municipal Coordination: Executive Mayor/Mayor

- Ensure that the EPWP is a standing agenda item at meetings of the Municipal Executive Committee (Council).
- Ensure that EPWP policies are developed and endorsed by the municipality and provide an annual (31 July) progress report to the Minister of Public Works on the implementation of this policy.
- Ensure that the Municipality complies with the requirements for disbursing the EPWP incentive grant in particularly ensure that Municipality cannot draw down any portion of the EPWP incentive grant from the Provincial revenue fund, unless in accordance with the terms of a disbursement letter provided by the Department.





Institutional Arrangements for EPWP Phase 3



PEP-IMC Visit in Mpumalanga province

PEP-IMC Visit in KwaZulu-Natal province









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Public Employment Programme Inter-Ministerial Committee (PEP-IMC)

Forums	Convener	Members	Purpose	Frequency of Meetings
PEP-IMC	Deputy President	 Minister/Deputy Minister of Public Works Minister/Deputy Minister of Cooperative Governance and Traditional Affairs Minister/Deputy Minister of Social Development Minister/Deputy Minister of Small Business Development Minister/Deputy Minister of Rural Development Minister/Deputy Minister of Environmental Affairs Minister/Deputy minister of Higher Education Minister/Deputy Minister of Deputy Minister of Economic Development 	 Provide political leadership and oversight on how the EPWP is implemented Mobilise political support Ensure programme resourcing Consider policy/design changes Assess intergovernmental relations protocols and performance against targets Intervene to remove bottlenecks in the implementation of the programme Address political issues such as political interference in the 	2 Meetings per annum 2 Site Visits per annum Rotating amongst provinces







National Coordinating Committee (NCC)

Forums	Convener	Members	Purpose	Frequency of Meetings
NCC	DDG EPWP	DDG EPWP National EPWP senior managers EPWP national sector coordinators (DEA, COGTA and DSD) EPWP provincial coordinators Senior managers of public institutions responsible for implementing or supporting the EPWP	Ensure greater synergy amongst PEPs and other poverty alleviation programmes Provide strategic platform to address issues pertaining EPWP implementation/ coordination and reporting	Quarterly







National Sector Coordinating Committees (NSCCs)

Forums	Convener	Members	Role	Frequency of Meetings
NSCCs: Several per sector	Lead sector departments	Sector departments (national and provincial)	Monitor and evaluate sector progress across all spheres Oversee the activities of the entire sector Provide technical oversight Report to the NCC	Quarterly/ Monthly







Provincial Steering Committees (PSCs)

Forums	Convener	Members	Role	Frequency of Meetings
Provincial steering committee (PSC)	Provincial head of a department responsible for EPWP	Senior officials from provincial sector coordinating departments EPWP programme manager Senior officials from district and local municipalities	Monitor and evaluate the progress of the EPWP at provincial and local levels across the different sectors Report to the premier or MEC responsible for EPWP coordination	Quarterly







EPWP District Steering Committees

Forums	Convener	Members	Role	Frequency
District Steering	District municipal	Senior officials from local municipalities within a	Monitor and evaluate the progress of the	Quarterly
committee (DSC).	•	district and their EPWP sector departments	EPWP within the district across different sectors	
		Provincial lead coordinating departments	Report to the PSC	
		Provincial sector coordinating departments		
		EPWP programme manager		







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Municipal Protocol Agreements







Objectives of Protocol Agreements

- To establish an agreed framework for cooperation and coordination between the Minister of Public Works, the Premier of the province and the Mayors of the municipalities.
- To promote the objectives of the EPWP through mainstreaming the use of labour-intensive employment in the delivery of public infrastructure, goods and services in the Municipalities.
- To confirm the municipal and provincial commitment to achieving the targeted number of work opportunities and full time equivalent jobs (FTEs) over the 5 year period.
- To specify the institutional structures that will oversee, monitor and report on progress in implementing the EPWP and achieving the EPWP targets.





Objectives of Protocol Agreements Cont..

- To confirm the agreement and commitment of the Municipality to:
 - Establish capacity (human resource) within the municipality to implement, monitor and report the progress in line with EPWP requirements for reporting;
 - Ensure that EPWP universal principles are adhered to in the implementation of the EPWP projects;
 - Develop and implement EPWP policy that ensures that all the four sectors and their programmes are implemented;
 - Ensure that EPWP principles and requirements embedded to all the municipal projects and contracts;
 - Adhere to the clauses contained in the incentive agreement; and
 - Develop reports on an annual basis which accounts on the achievements against the protocol and policy targets and objectives.



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MUNICIPAL POLICIES







EPWP Municipal Policies: Background and objectives

- The inaugural EPWP Summit in 2010, took key resolutions to assist in upscaling and mainstreaming the implementation of EPWP.
- One of those resolutions was that "all municipalities will develop and endorse policy on EPWP"

Objectives of EPWP Municipal Policies:

- To provide a framework within which municipality and its departments implement the EPWP.
- Provide an enabling environment for municipality to increase the implementation of EPWP, through the re-orientation of its line budgets towards the implementation of EPWP.



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Objectives of EPWP Municipal Policies Cont...2

- Mainstreaming the implementation of EPWP by municipality through:
 - Adopting EPWP as an approved delivery strategy for project implementation and including EPWP guidelines and principles in all municipal projects;
 - □ Ensuring that all EPWP Sector projects are implemented and reported;
 - Addressing under reporting on the EPWP;
 - Advocate for skills development within EPWP Projects;
 - Entrenching the EPWP methodology to all IDP projects, where applicable; and
 - Re-engineering the planning, designing and implementing of projects in line with EPWP.
- Institutionalising the Programme by:
 - Guiding on the EPWP Governance Structures within the Municipality;
 - Clarifying the role of each Department in terms of EPWP;







Objectives of EPWP Municipal Policies Cont... 3

- Informing all Departments within the municipality on how their functions should contribute towards achieving the EPWP objectives; and
- Securing ownership from all Departments to lead on the implementation of the EPWP, with the support from Project Management Unit within the Municipality.
- Guiding the implementation of the Programme by:
 - Providing guidance on employment conditions, skills development and enterprise development;
 - Promoting the adaptation of supply chain and procurement policies in line with EPWP;
 - Maximising the percentage of the annual total budget spent and retained within local communities through employing and capacitating local labour and small businesses; and
 - Defining key performance indicators to monitor, evaluate and report all EPWP initiatives.



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Conclusion

- Structures need to be strengthened
- Proposed governance improvements and inter-committee dialogue
- Representation of all structures to be reviewed
- Need to shift focus of committees to EPWP phase 3 principles
- Strengthened relations with COGTA at provincial level
- Municipalities to ensure compliance with their EPWP policies







THANK YOU!

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